The Roadmap

The Roadmap is a three-phased, performance-based peace plan based on reciprocal steps by both the Israelis and the Palestinians. It was introduced in September 2002, during a period of intense Palestinian terrorism, by the United States, the European Union, the Russian Federation, and the United Nations (collectively dubbed The Quartet). On April 30, 2003, the Quartet released the “Performance-Based Roadmap to a Permanent Two State Solution to the Israeli-Palestinian Conflict” which outlined the three phases of the plan with the eventual goal of settling the Israeli-Palestinian conflict by 2005. The plan called upon the Quartet to facilitate and monitor the completion of each phase of the plan.

As initially drafted, the first phase of the plan required that the Palestinian Authority undertake the necessary measures to ensure an unconditional cessation of violence, terrorism and incitement, restructure the security forces, enact political reforms and engage in democratic institution building. The Israelis were required to facilitate the Palestinian’s security measures and to withdraw its military forces from areas it entered in September 2000. Israel was also called on to dismantle settlement outposts and to freeze settlement activity.

In the second phase, the Quartet was to assess whether the new Palestinian government had met the requirements necessary to lead an independent Palestinian state. If the Palestinians were to meet the Quartet’s approval, a
provisional Palestinian state would be established in the territory that was under P.A. jurisdiction on September 28, 2000.

The third and final phase called for the stabilization of the new Palestinian government and security infrastructures which, if the Quartet found that all the prerequisites had been met, would result in negotiations for a final status peace agreement and the establishment of a permanent Palestinian state by the end of 2005.

The Israeli government, under the leadership of Ariel Sharon, accepted the general framework of the Roadmap, however, they cited 14 “reservations.” These objections included ensuring that the Palestinians make substantial efforts to reform their security forces and to stop terrorism before the second phase would be implemented, and calling for American supervision of the implementation of the Roadmap's obligations.

However, with the PA's failure to clamp down on terrorism as required by the first phase of the plan, little practical progress was made in the implementation of the Roadmap.

The Quartet remains active in promoting Israeli-Palestinian negotiations, and while the Roadmap has not been implemented, it continues to be a working document.