

Board of Directors

Chair

Ben Sax

CEO & National Director

Jonathan A. Greenblatt

Officers

Nicole Mutchnik, Vice Chair

Larry Scott, Vice Chair

Rob Stavis, Treasurer

Yasmin Green, Secretary

Geraldine Acuña-Sunshine

Andy Adelson

Barry Curtiss-Lusher

Esta Gordon Epstein

Yadin Kaufmann

Alan Lazowski

Glen S. Lewy

Daniel Lubetzky

Dr. Sharon Nazarian

Jonathan Neman

Liz Price

Milton S. (Tony) Schneider

Shamina Singh

Robert Stavis

Christopher Wolf

Leadership

Global Leadership Council

Steven Fineman, Co-Chair

Deb Shalom, Co-Chair

National Commission

Stacie Hartman, Co-Chair

Jane Saginaw, Co-Chair

Executive Team

Chief Growth Officer

Frederic L. Bloch

Deputy National Director

Kenneth Jacobson

SVP, Finance

Sue Roberson

Chief Impact Officer

Adam Neufeld

SVP, International Affairs

Marina Rosenberg

SVP, Talent & Knowledge

Cheryl Drazin

SVP, Operations

Gabrielle Savage

Chief of Staff & SVP, Public Affairs

George Selim

SVP, National Affairs

Max Sevilla

Chief Administrative Officer &

Chief Legal Officer

Steven C. Sheinberg

Past National Chairs

Barbara B. Balsler

Howard P. Berkowitz

Barry Curtiss-Lusher

Esta Gordon Epstein

Burton S. Levinson

Glen S. Lewy

Marvin D. Nathan

David H. Strassler

Robert G. Sugarman

Glen A. Tobias

ADL Foundation

Michael Sheetz, President

April 4, 2024

The Honorable Patty Murray
Chair
Senate Committee on Appropriations
Washington, DC 20510

The Honorable Susan Collins
Vice Chair
Senate Committee on Appropriations
Washington, DC 20510

The Honorable Kay Granger
Chairwoman
House Appropriations Committee
Washington, D.C. 20515

The Honorable Rosa DeLauro
Ranking Member
House Appropriations Committee
Washington, D.C. 20515

Dear Chair Murray, Vice Chair Collins, Chairwoman Granger, and Ranking Member DeLauro:

Since 1913, the mission of ADL has been to “stop the defamation of the Jewish people and to secure justice and fair treatment to all.” Today, ADL is a global leader in fighting antisemitism, exposing extremism, delivering anti-bias education, and monitoring and fighting the spread of hate in our communities and online. For decades, one of the most important ways in which ADL has fought against bigotry and antisemitism has been by investigating extremist threats across the ideological spectrum, producing research to inform the public of the scope of the threat, and working with law enforcement, educators, the tech industry, and elected leaders to promote best practices that can effectively address and counter these threats.

Jewish communities across the U.S. are experiencing antisemitism at levels not seen in generations. ADL has been tracking antisemitic incidents – including incidents of vandalism, harassment and assault – since 1979. According to our data, antisemitic incidents have been on the rise for years, reaching record levels since ADL began tracking incidents.

Antisemitism dramatically skyrocketed in the U.S. after the Hamas massacre in Israel. In the three months after October 7, ADL recorded the highest number of antisemitic incidents ever recorded during any three-month period since we began tracking these incidents. We tallied a total of 3,291 incidents across the country – a 361% increase year-over-year. That is an average of 34 antisemitic incidents per day.

We write to request your support in appropriating sufficient funds to fight antisemitism at home and abroad, combat domestic extremism, prevent and address hate online and off, and build a more just and inclusive society. We also urge you to utilize the appropriations bills to implement the Administration’s U.S. National Strategy to Counter Antisemitism.

Below, please find ADL’s appropriations recommendations for Fiscal Year 2025:

HOMELAND SECURITY

1. NONPROFIT SECURITY GRANT PROGRAM
2. CENTER FOR PREVENTION PROGRAMS AND PARTNERSHIPS
3. PREVENT ONLINE HARASSMENT
4. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

COMMERCE, JUSTICE, AND SCIENCE

1. COUNTER DOMESTIC TERRORISM
2. DOMESTIC VIOLENT EXTREMISM RESEARCH
3. IMPROVE HATE CRIMES REPORTING
4. EDUCATION, TRAINING, AND TECHNICAL SUPPORT TO PREVENT AND RESPOND TO HATE CRIMES
5. ADDRESS HATE ONLINE
6. SECURE LAW ENFORCEMENT FROM ANTISEMITISM AND EXTREMISM
7. INVESTIGATE AND TRACK SWATTING INCIDENTS
8. COMMUNITY RELATIONS SERVICE
9. ARTIFICIAL INTELLIGENCE
10. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

DEFENSE

1. ADDRESS ANTISEMITISM AND EXTREMISM IN THE MILITARY
2. ASSESSING TERRORISTS' ONLINE PRESENCE
3. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS

1. OFFICES OF THE SPECIAL ENVOY TO MONITOR AND COMBAT ANTISEMITISM AND SPECIAL ENVOY FOR HOLOCAUST ISSUES
2. COUNTER GLOBAL WHITE SUPREMACIST EXTREMISM
3. SUPPORT ISRAEL'S NORMALIZATION EFFORTS
4. THE NITA M. LOWEY MIDDLE EAST PARTNERSHIP FOR PEACE ACT
5. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

INTERIOR, ENVIRONMENT AND RELATED AGENCIES

1. NEVER AGAIN EDUCATION ACT
2. STUDY CURRENT HOLOCAUST EDUCATION EFFORTS
3. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

FINANCIAL SERVICES AND GENERAL GOVERNMENT

1. DOMESTIC COORDINATOR TO COUNTER ANTISEMITISM
2. INCREASE TRANSPARENCY & ACCOUNTABILITY FOR SOCIAL MEDIA
3. INVESTIGATE THE FINANCING OF DOMESTIC EXTREMISM
4. ANTISEMITISM EDUCATION AND TRAINING FOR GOVERNMENT EMPLOYEES
5. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

LABOR, HEALTH AND HUMAN SERVICES, EDUCATION, AND RELATED AGENCIES

1. COMBAT ANTISEMITISM ON COLLEGE AND UNIVERSITY CAMPUSES
2. SUPPORT EDUCATIONAL INSTITUTIONS IN RESPONDING TO AND RECOVERING FROM HATE
3. RESILIENCE AGAINST ATTEMPTS TO FOMENT HATE ONLINE
4. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

HOMELAND SECURITY

1. NONPROFIT SECURITY GRANT PROGRAM

For the past two decades, funding assistance from federal, state, and local governments has provided crucial support for security hardening and enhancements for our nation's non-profit institutions, including religious institutions. This responds to the continuing targeting by violent extremists of synagogues, mosques, churches, temples and other houses of worship and religious gathering places – a threat that was once again brought into stark reality by the horrific hostage-taking at Congregation Beth Israel synagogue in Colleyville, Texas on January 15, 2022.

The Nonprofit Security Grant Program (NSGP) provides nonprofits with the capacity to increase their defense against these threats, including physical security and cybersecurity capacity and coordination. Congress appropriated a historic \$305 million for NSGP in FY 2023 and \$274.5 million in FY 2024, amidst a tenuous budget deal. The President's budget request included a notable increase to \$385 million in FY 2025.

As extremist threats continue to rise, the need continues to be greater than the resources provided. For the FY 2023 grant cycle, nearly \$679 million in applications were requested for this program, with only \$305 million in available funds. FEMA reviewed 5,200 applications, but were able to fund only 2,201 applications, meaning only 42% of grant requests were fulfilled. These numbers and the rising threats demonstrate the critical need for additional resources to be allocated to the program.

ADL continues to support the NSGP promoting equity by expanding the reach of the grants to more communities affected by security threats.

ADL recommends increasing funding for the Nonprofit Security Grant Program to \$500 million, to more adequately address the threats nonprofits are facing. ADL recommends \$20 million for FEMA operations to support the administrative needs of the expanded Nonprofit Security Grant Program.

ADL further supports the President and Senate's supplemental requests for the Nonprofit Security Grant Program as part of the emergency supplemental package.

2. CENTER FOR PREVENTION PROGRAMS AND PARTNERSHIPS

ADL recommends increasing prevention measures to address violent extremist radicalization and recruitment. The Center for Prevention Programming and Partnerships (CP3) funds grants for community initiatives oriented around resilience that can prevent extremist conspiracies from taking hold in our communities and off-ramp individuals before they choose violence. It is the only federal grant program dedicated to enhancing prevention capabilities in local communities. CP3 plays a key role in keeping antisemitism from becoming antisemitic violence.

This community resilience approach to preventing terrorism has been chronically under-funded. These grants are integral for better understanding the extremist landscape and developing responsible, innovative prevention efforts to combat emerging and complex threats from extremists offline and

online—social media platforms and online multiplayer games alike—including from white supremacists, antisemites, and misogynists. The FY 2024 enacted budget included \$18 million and the FY 2025 President’s budget request recommended \$20 million for these prevention grants.

In 2016, the [Homeland Security Advisory Council](#) recommended funding the predecessor of CP3 at \$100 million per year, prior to the current spike in domestic terrorism that led the intelligence and law enforcement community to refer to domestic terrorism as the most significant terrorist threat in our homeland. And [peacebuilding experts](#) studying violence trends in the United States have suggested that CP3 be funded at \$200 million.

At the same time, CP3 requires reform. ADL supports increasing transparency, improving program evaluation, and developing an approach that focuses on increasing funding to civil society and other nongovernmental organizations. A law enforcement-only approach centered on investigations and prosecutions is insufficient to address the challenge of radicalization leading to violence; therefore, buttressing funding to nongovernmental partners would promote the more effective multidisciplinary approach that the CP3 has adopted. Enhanced transparency promoting evidence-based solutions learned from the current grant program will further lower the barriers to entry for civil and non-governmental groups in conjunction with steering them to promising practices ready for replication. ADL was pleased to see efforts in FY 2024 to require transparency, oversight, and public disclosure of effectiveness for CP3, while supporting community-based approaches to preventing targeted violence and terrorism.

ADL requests \$50 million for the Center for Prevention Programs and Partnerships grant program in FY 2025 to develop programs that would help mitigate against the complicated and evolving threat environment. Target program areas listed in the Notice of Funding Opportunity (NOFO) should continue to include domestic violent extremism and explicitly include antisemitic violence and programs that leverage Holocaust education.

3. PREVENT ONLINE HARASSMENT

ADL’s [2023 Online Hate and Harassment Survey](#) revealed that severe harassment, which includes sustained harassment, sexual harassment, doxing and/or swatting, was reported by 31% of respondents.

Doxing – a type of online harassment in which someone broadcasts private or identifying information about an individual, group or organization online to incite harassment – has been used as a tool by terrorists and foreign malicious actors. For example, the Islamic State released multiple ‘kill lists’ with identifying information on U.S. nationals and far-right actors have posted information targeting government employees. More recently, the Boston Mapping project—an antisemitic attempt to pinpoint and dismantle the locations of Jewish and community organizations—was endorsed by both The Popular Front for the Liberation of Palestine, a designated terrorist organization, and Press TV, Iran’s state-sponsored news agency.

Elements of DHS charged with assessing threats posed by terrorists and foreign malign actors must improve their knowledge of how these entities may leverage online harassment trends and techniques, as well as disseminate such analysis to law enforcement partners and the general public.

ADL requests the Committee include report language directing the Department of Homeland Security to develop and publicly disseminate a threat assessment on the use of cyber harassment by terrorists and foreign malign actors.

4. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

Today, Jews and Jewish institutions are facing antisemitism with alarming frequency, and the trend is worsening: 2022 and 2023 were the highest years on record for antisemitic incidents in the U.S. since ADL began conducting its annual Audit of Antisemitic Incidents in 1979. ADL's incident data shows that we are experiencing a crisis of rising antisemitism unlike any we have seen in more than 40 years.

In the three months after the October 7 massacre in Israel, ADL recorded the highest number of antisemitic incidents ever recorded during any three-month period since we began tracking these incidents.

ADL welcomed the Administration's first-ever U.S. National Strategy to Counter Antisemitism. This is part of a holistic approach to address the antisemitism that has been increasingly normalized in society.

The strategy includes nearly 200 concrete provisions to address antisemitism at all levels of government and in broader society. ADL deeply appreciates that the White House has delivered this significant, comprehensive strategy. It's particularly notable that this approach recognizes that antisemitism is not about politics – it's about principles. No government strategy can be completely successful without a commitment to implementation and buy-in from both political parties and across the ideological spectrum.

We welcomed language in the FY 2024 House report that required a briefing from the Secretary to Congress on actions taken and plans on future implementation of the National Strategy to Counter Antisemitism, as well as a public report detailing its role in implementing the strategy.

As we face historic levels of antisemitism, it is critical that the policies and infrastructure of the National Strategy to Counter Antisemitism continue beyond any single Administration or 12-month timeline.

ADL requests that the Committee direct the Secretary of Homeland Security to release an annual public report detailing how the Department is addressing antisemitism, including by implementing the National Strategy to Counter Antisemitism.

COMMERCE, JUSTICE, AND SCIENCE

1. COUNTER DOMESTIC TERRORISM

Since 2019, DHS and FBI have repeatedly identified domestic terrorism as the most persistent and lethal terrorist threat to the homeland, yet the federal government must allocate more resources and attention to combat this threat than it has in the past.

ADL recommends investments to adapt to the threat from domestic extremists, which is significant – and growing. The majority of violence committed against Americans by extremists is now homegrown, and we must adjust our counterterrorism appropriately, while not weakening our ability to combat international terrorism.

In a promising development, on January 11, 2022, the Department of Justice announced the creation of a new Domestic Terrorism Unit within the National Security Division to “focus on the domestic terrorism threat, helping to ensure that these cases are properly handled and effectively coordinated across DOJ and around the country.” ADL applauds this initiative, though we note that DOJ did not request funding specifically for the offices. Therefore, ADL encourages the Department to ensure that it has appropriate budget and staffing to be successful, while ensuring robust protections for civil liberties.

We need to see continued dedicated resources to address the challenges at hand and on the scale that they continue to present themselves, including coordination and implementation of the National Strategy for Countering Domestic Terrorism.

ADL recommends increased funding for the FBI to enhance capacity to conduct domestic terrorism investigations – specifically a \$20 million increase to support additional FBI agents and analysts to investigate domestic terrorism. ADL also recommends that Congress increase funding to the U.S. Attorneys’ Offices and National Security Division by \$5 million each specifically to enhance resources devoted to countering domestic terrorism.

Any increase in resources should also mandate a significant level of transparency, so that Americans can be confident that the DOJ’s operations protect their civil rights and civil liberties.

2. DOMESTIC VIOLENT EXTREMISM RESEARCH

ADL recommends increased investment in federal research to study ways to close the gap in our ability to prevent domestic extremism that will otherwise endure as an increasingly dangerous and destabilizing force in American communities. As domestic violent extremism is on the rise – and already at an impactful level – we must expand the government’s knowledge, and that of the general public, on the threat and best practices to counter it. Data should drive policy.

Assessments from the Director of National Intelligence, the FBI, and DHS have all concluded that the two most lethal elements of today’s domestic terrorism threat are (1) racially or ethnically motivated violent extremists who seek supremacy for the white race and (2) anti-government or anti-authority violent extremists, such as militia violent extremists and sovereign citizen violent extremists. The National Institute

of Justice (NIJ) performs essential research on violent extremist radicalization and best practices and methods to counter it; the Bureau of Justice Statistics is in a position to collect and analyze data to better understand the context around the issues; the Office of Justice Programs is well-suited to coordinate various complementary efforts throughout the offices it oversees.

In FY 2023, Congress provided \$3.06 billion for the Office of Justice Programs. Within that amount, \$7.5 million was allocated for the NIJ to research domestic radicalization. The FY 2024 appropriations bill included \$3.1 billion for the Office of Justice Programs, but did not include similar account breakdowns. The FY 2025 President’s Budget Request for the Office of Justice Programs includes a recommendation for \$7 million for domestic radicalization research.

ADL urges Congress to direct the research to assess complex threats from extremists offline and online—social media platforms and online multiplayer games alike—including from white supremacists, antisemites, and misogynists.

ADL has engaged with numerous families around the country that have expressed concerns about their loved one’s descent into extremism but have few options to help them off-ramp from a violent path toward a peaceful one. NIJ should create new research to map opportunities to refer youth to public health-style off-ramping programming, as well as into the latest trends in the radicalization of young people, including the feasibility of additional referral mechanisms for off-ramping programming. NIJ should also explore crimes, violent and otherwise, committed by domestic extremists, to identify trends and patterns and to facilitate the development of strategies to combat those types of crime.

ADL requests \$20 million above FY 2024 levels for the Office of Justice Programs, dedicated specifically to research and data related to domestic violent extremism issues.

The FY 2022 CJS report provided NIJ with \$500,000 to support a feasibility study of the potential for an independent clearinghouse for online extremist content. ADL looks forward to seeing the results of this research.

ADL requests that the Committee direct NIJ to share a status update on the feasibility study of the online clearinghouse and that the resulting study be published on NIJ’s website.

3. IMPROVE HATE CRIMES REPORTING

Fighting hate crimes is a critical task, especially now when manifestations of antisemitism and other forms of hate, racism, and bigotry are growing at a very disturbing rate. We are alarmed that the Federal Bureau of Investigation (FBI) hate crime statistics for 2022 continue to convey low – and steadily declining – participation from law enforcement agencies. At a time when many communities across the country feel increasingly vulnerable to bias-motivated crimes and extremist-fueled attacks, funding is required to improve data collection and reporting as a necessary step in the fight to address hate-motivated violence. There must also be a greater emphasis on addressing biased-based crimes and resolving gaps in data collection and reporting. According to the FBI’s annual hate crime statistics report, there were 11,634 documented hate crime incidents across the country in 2022 – the highest number of reported hate crimes the FBI has ever recorded, despite the problems with data collection.

One of the biggest impediments to developing a complete picture of the scope and nature of hate crimes in this country – and therefore being able to design and implement a fulsome response – is the lack of comprehensive and reliable data. There are concerning signs that the problem may be getting worse.

According to data from the FBI, there has been a consistent decline in the number of law enforcement agencies participating in the federal hate crime reporting program since 2018. In 2022, FBI data reflects that only 77.5% of the agencies enrolled in the hate crime data collection program participated in reporting hate crimes. Furthermore, even among agencies that do participate in the program, far too many – including those for cities with large populations – affirmatively report zero hate crimes, raising serious concerns about credibility and the accuracy of these numbers. Citizens deserve to have accurate information about hate crimes occurring in their communities.

To address this issue, critical attention and funding is required. The Jabara-Heyer NO HATE Act, enacted in 2021 as part of the COVID-19 Hate Crimes Act, contains key provisions to help improve hate crime data collection and reporting, including authorizing grants to promote hate crime training, prevention, best practices, and data collection initiatives; assistance to law enforcement agencies in implementing NIBRS; and grants to develop state hate crime reporting hotlines to refer individuals to local law enforcement and support services.

Congress appropriated \$10 million in FY 2023 and \$9 million in FY2024 to implement the grants created by this legislation. We appreciate the President's FY 2025 budget request of \$15 million and believe funding for the grant programs should be further increased.

ADL requests funding for the COVID-19 Hate Crimes Act grant programs at no less than \$20 million to support state and local efforts to implement NIBRS, establish and run hate crime reporting hotlines, train officers and develop improved protocols for identifying, investigating, and reporting hate crimes.

ADL recommends the Committee direct the FBI to report on its ongoing efforts to ensure that all federal, state, and local law enforcement agencies fully report hate crimes statistics as provided by the Hate Crime Statistics Act. Incomplete reporting of hate crime data to the FBI hinders critically needed efforts to understand, prevent, and mitigate the harms of hate crimes. The report should include how the FBI is conducting outreach and provide technical assistance to law enforcement agencies that have not consistently reported hate crimes data, with particular attention to small agencies which may have fewer resources for administrative management and data analysis.

ADL urges the Committee direct the Department of Justice to report on whether jurisdictions affirmatively reporting zero hate crimes are accurate in their reporting and to identify factors that lead to inaccurate reporting. The report should detail efforts to ensure all law enforcement agencies know of the reporting obligations and describe any gaps in reporting, strategies to overcome those gaps, and challenges to the full nationwide implementation of NIBRS. In addition, the report should detail the FBI's continued outreach and education on hate crimes reporting, including the number of trainings conducted on best practices to address hate crimes, as well as efforts the FBI is undertaking to help address the barriers to reporting that communities – particularly those communities disproportionately targeted by hate crimes – face in reporting hate crimes, and to ensure that all victims feel secure reporting hate crimes to law enforcement authorities.

4. EDUCATION, TRAINING, AND TECHNICAL SUPPORT TO PREVENT AND RESPOND TO HATE CRIMES

Since the enactment of the Matthew Shepard and James Byrd, Jr. Hate Crimes Prevention Act in 2009, the federal government has provided crucial support to state and local efforts to raise community awareness about hate crimes, provide robust and culturally-appropriate training for law enforcement, and ensure appropriate investigations and prosecutions of hate crimes. During this time of historically high rates of hate crimes – particularly those targeting the Jewish community, and other minority and marginalized communities, this support remains vital to local efforts to effectively prevent and respond to bias and hate motivated attacks. This program was funded at \$25 million in FY 2023 and \$17 million in FY 2024.

ADL requests \$100 million for grants to State, local, and tribal law enforcement agencies to conduct educational outreach and training on hate crimes and to investigate and prosecute hate crimes, as authorized by section 4704 of the Matthew Shepard and James Byrd, Jr. Hate Crimes Prevention Act (Public Law 111–84).

Community-based initiatives, which were funded at \$9 million in FY2024, can prevent and respond to hate violence, build local community resilience against hate and extremism, and spark improvements in FBI hate crime data collection. **ADL requests \$30 million for grants to support community-based approaches to preventing hate crimes through conflict resolution and community empowerment and education.**

ADL supports the President’s FY 2024 budget request for a \$12 million increase for the Civil Rights Division from the enacted level to increase capacity to enforce civil rights statutes and address hate and bias in the areas of education, employment, housing, policing, public accommodations, and access to federally funded programs. The increased funding will enable the Civil Rights Division to provide outreach to impacted communities and technical assistance to Federal, state, and local law enforcement entities.

5. ADDRESS HATE ONLINE

Online hate and harassment continue to proliferate at alarming speeds, touching half of Americans personally. The ADL [Center for Technology and Society](#) (CTS) conducts an [annual survey](#) to assess bias-motivated online harassment. The 2023 survey uncovered concerning results. Among adults, more than half (52 percent) reported being harassed online in their lifetime, up from 40 percent in 2022. 18 percent of respondents recorded experiencing severe types of harassment—defined as including physical threats, sustained harassment, stalking, sexual harassment, doxing, and/or swatting—in the past 12 months alone, up from 12 percent in 2022. Data from the same survey also shows that marginalized or minority groups—including Jews, women, people of color, and LGBTQ+ people—experience hate-based online harassment (i.e., targeted attacks or abuse of marginalized people because of their race, ethnicity, religion, gender, sexuality, physical appearance, identity, or disability) at disproportionately high levels.

Despite evidence from civil society about the increasing problem of hate online, the [FBI’s efforts](#) to collect data on these crimes have fallen short. There is very little insight available through the data collected

pursuant to the Hate Crime Statistics Act about hate crimes facilitated by the internet to allow policymakers, technology companies, and impacted communities to develop effective policy solutions to address them.

The White House Task Force to Address Online Harassment and Abuse has prioritized fighting online hate and harassment. The Task Force's initial blueprint includes additional funding for Violence Against Women Reauthorization Act grants that improve the response to victims of cyberstalking and harassment, and a National Resource Center on Cybercrimes Against Individuals.

ADL supports the White House Task Force and encourages Congress to fully fund its priorities including the VAWA grant programs that improve the response to cybercrimes against individuals, including hate and bias-motivated offenses.

ADL recommends that the Committee support the President's FY 2025 budget requests of \$10 million for Local Law Enforcement Grants for enforcement of cybercrimes against individuals and \$4 million for the National Resource Center on Cybercrimes Against Individuals to address the serious issue of online hate, stalking, and abuse.

6. SECURE LAW ENFORCEMENT FROM EXTREMISM

Extremist movements seek to corrupt our law enforcement agencies by recruiting members to their violent causes. We must protect law enforcement's ability to preserve unit cohesion and focus on fighting crime - not fending off extremist advances. ADL's Center on Extremism (COE) has identified 373 individuals in the [Oath Keepers database](#) who we believe are currently serving in law enforcement agencies across the country. Among these 373 law enforcement employees, COE identified individuals holding a variety of positions, including officers, detectives, sergeants, lieutenants and captains. COE also identified individuals who we believe are currently holding senior leadership positions within their respective agencies, including at least ten chiefs of police and eleven sheriffs. The consequences of this infiltration are potentially severe, ranging from deterioration of police-community relations to destruction, conflict, and death resulting from extremist officers' activities.

ADL recommends that Congress direct DOJ to support improved policies, procedures, and training to ensure that law enforcement has the tools and resources to resist violent extremist ideologies and uphold trustworthiness, including directing the Department to update on its progress in developing these improved policies, procedures, and training.

ADL requests that the Department of Justice provide the highest priority to Community Oriented Policing Services (COPS) program applicants and law enforcement agencies that screen applicants and personnel for violent extremist ideologies or affiliations, and further to prioritize COPS grants to program applicants and law enforcement agencies that have formal codes of conduct in place to prohibit extremist activities and affiliations.

7. INVESTIGATE AND TRACK SWATTING INCIDENTS

ADL is deeply concerned with the rising trend of bomb threats being made to religious institutions across the country. According to ADL's [2022 annual Audit of Antisemitic Incidents](#), bomb threats towards Jewish institutions increased from eight to 91 incidents from the previous year. 2023 data indicates a dramatic annual increase – with nearly 200 incidents in December alone.

We have seen similar increases in the phenomenon of “swatting,” the deliberate and malicious act of reporting a false crime or emergency to evoke an aggressive response (often a SWAT team) from a law enforcement agency to a target’s residence or place of work to harass and intimidate them. These threats are increasingly targeting marginalized groups, deeply traumatizing our communities, and they create dangerous situations for the police and public. Too often, religious communities around the country are prevented from practicing their faith without fear.

We appreciate the recent efforts by law enforcement to arrest the perpetrators of these crimes. In September 2023, the [Justice Department charged a man with sending more than 150 bomb threats](#) to synagogues and other buildings across five states that month. In December, a California juvenile [responsible for executing a nationwide swatting campaign targeting synagogues across the county was arrested](#). However, these are but two examples of a dangerous trend that continues to instill fear in Jewish communities across the U.S.

Often, local law enforcement agencies may not be aware that their specific swatting incident is potentially connected to ones in other states or jurisdictions. We welcomed the creation of a national law enforcement database on swatting last year which will help agencies share more information about these incidents to better understand how to identify potential targets or alleged perpetrators.

We recognize the complexity of identifying, tracing and investigating swatting calls and believe the FBI needs more resources to track, monitor, and investigate this growing problem, which will in turn help DOJ prosecute these crimes. By providing these additional resources, the FBI can also assist local and state law enforcement in their efforts to protect communities from this ongoing threat.

ADL recommends that the Committee provide the FBI sufficient resources to support their tracking and investigations of swatting incidents. ADL also recommends the Committee provide funding to the Department of Justice and FBI to develop and disseminate best practices for law enforcement and emergency responders to reduce the incidence and risk of swatting incidents. In order to ensure the swatting database is being effectively utilized, we encourage the FBI to promote its existence to state and local law enforcement.

8. COMMUNITY RELATIONS SERVICE

The Department of Justice’s Community Relations Service (CRS) saves lives and preserves community cohesion and must be scaled appropriately to meet increased demand resulting from increases in discrimination and hate. CRS provides facilitation, mediation, training, and consultation services that improve communities’ abilities to problem solve and build capacity to prevent and respond to conflict, tension, and hate crimes based on race, color, national origin, gender, gender identity, sexual orientation, religion, and disability.

CRS's efforts are both symbolically important and practically effective. They play an important role in helping to design and implement the "United Against Hate" program, which establishes alliances to identify, prevent, and report patterns of hate crimes and encourages trust building between law enforcement and communities. CRS also hosts workshops on protecting places of worship that provide interfaith communities with resources and information on securing their places of worship, help faith leaders build relationships with law enforcement, and answer questions.

In April 2023, administrators of a middle school in Massachusetts learned that their students were sharing Nazi symbols and Holocaust imagery online, with some students giving Nazi salutes at school and in the community. In response, CRS organized a program in which 40 seventh and eighth graders participated, working together to identify safety and security concerns and to develop an action plan for ongoing problem-solving concerning alleged instances of hate and bias.

Congress appropriated \$25 million for CRS in FY 2024 and \$24 million in FY 2025. The President's Budget request of \$29 million is an improvement but still falls short of the need.

ADL supports increased funding for the Community Relations Service at \$40 million to ensure availability of community-based peacebuilding and violence prevention efforts.

9. ARTIFICIAL INTELLIGENCE

The relatively novel and widespread use of artificial intelligence (AI) across wide sectors of the economy will reshape debates in public policy for years to come. Relatively recently, policymakers, civil society, and tech companies have made progress to mitigate harms caused by algorithmic decision making and social media recommendation engines. In that vein, Congress should prioritize funding research that will allow policymakers and the public to evaluate needs for guardrails on AI uses and systems to prevent radicalization, violent extremism, and hate and harassment online. For example, ADL's Report [AI Chatbots: Uneven Replies Raise Concern](#) highlights the uneven responses given by chatbots when asked about Jewish issues or antisemitism.

The President's Budget Request calls for additional resources for the National Science Foundation (NSF) and the Department of Commerce for AI research and implementation of safe AI practices.

ADL recommends that the Committee fully fund the President's request of \$65 million for the Department of Commerce in order to implement AI safety goals. ADL urges the Committee to include Report Language directing the Commerce Department to include goals of mitigating hate, harassment, and extremism online, alongside other laudable goals of limiting the potential harms caused by AI.

10. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

Today, Jews and Jewish institutions are facing antisemitism with alarming frequency, and the trend is worsening: 2022 and 2023 were the highest years on record for antisemitic incidents in the U.S. since ADL began conducting its annual Audit of Antisemitic Incidents in 1979. ADL's incident data shows that we are experiencing a crisis of rising antisemitism unlike any we have seen in more than 40 years. In the three months after the October 7 massacre in Israel, ADL recorded the highest number of antisemitic incidents ever recorded during any three-month period since we began tracking these incidents.

In light of this continuous threat against the Jewish community, ADL welcomed the Administration's first-ever U.S. National Strategy to Counter Antisemitism. This is part of a holistic approach to address the antisemitism that has been increasingly normalized in society.

The strategy includes nearly 200 concrete provisions to address antisemitism at all levels of government and in broader society. It's particularly notable that this approach recognizes that antisemitism is not about politics – it's about principles. No government strategy can be completely successful without a commitment to implementation and buy-in from both political parties and across the ideological spectrum.

We welcomed language in the FY 2024 Joint Explanatory Statement that required the Department of Justice and Department of Commerce to report on its plans and continue supporting the National Strategy to Counter Antisemitism.

As we face historic levels of antisemitism, it is critical that the policies and infrastructure of the National Strategy to Counter Antisemitism continue beyond any single Administration or 12-month timeline.

ADL requests that the Committee direct the Justice and Commerce Departments to release annual public reports detailing how they are addressing antisemitism, including by implementing the National Strategy to Counter Antisemitism.

DEFENSE

1. ADDRESS ANTISEMITISM AND EXTREMISM IN THE MILITARY

ADL research has shown a continuous rise in antisemitism and extremism – threatening not only individual Americans and communities but our national security as a whole. ADL’s [2022 Audit of Antisemitic Incidents in the United States](#) found that antisemitic incidents reached an all-time high in the United States since the Audit was launched in 1979, with a total of 3,697 incidents of assault, harassment and vandalism. At the same time, domestic violent extremism has been on the rise in recent years, including in the military. As the Department of Defense Inspector General recently [reported](#), extremism in the military is a persistent threat.

The Jewish community continues to be a target of extremists, regardless of ideology, alongside other targeted communities. Unchecked extremism damages our social fabric and undermines our democratic norms and institutions.

In light of this threat, ADL remains deeply concerned by extremists who both target and recruit from government institutions such as the military, and the danger posed to our service members. Even a small number of members harboring unchecked antisemitism and extremism in the ranks undermines America’s armed forces and can cause harm far disproportionate to their number. According to [ADL research](#), there is significant evidence that service members today are encountering antisemitic and extremist personnel in their units, and that this extremist threat to the ranks has been harmful to the effectiveness and security of the force in multiple ways. It has led to physical harm to servicemembers, theft of military equipment, security breaches, harm to morale, mental health, unit cohesion and personnel retention, harm to recruiting efforts, and harm to mission success.

In order to protect our armed forces from the national security threat posed by antisemitism and extremism, ADL recommends an additional \$2 million per year in dedicated funding specific to domestic violent extremist threats be provided to the Insider Threat Management and Analysis Center to research and address antisemitism and extremist threats within the military.

ADL requests that the Committee direct the Administration to improve security clearance policies, procedures, and training to ensure that individuals who adhere to extremist ideologies, including dangerous antisemitic or conspiracy-riddled views, do not have security clearances. Appropriate civil liberties safeguards should be put in place as part of this process, including ensuring that Americans, including Jewish Americans, are not unduly targeted with accusations of dual loyalty towards Israel.

2. ASSESSING TERRORISTS’ ONLINE PRESENCE

Since the Hamas massacre of innocent civilians on October 7, we have seen a surge of antisemitism, hate, disinformation, misinformation, and propaganda spread on social media and messaging platforms. Propaganda and inflammatory language against Jews are proliferating at record levels online. As ADL has long documented, online propaganda can inspire offline violence.

Terrorist entities like Hamas, and others [stoking](#) violence, [continue to use social media](#) to circulate propaganda and [fundraise](#) -- examples of online activity [identified](#) by the FBI as key threats to the homeland.

It is within this context that FBI Director Wray recently [assessed](#) that Hamas' actions could serve as an inspiration for lone offender attacks, the likes of which we have not been seen since the Islamic State launched its so-called caliphate.

Platforms have [struggled to prevent](#) the proliferation of such activity. This comes as Hamas and other adversaries continue to evolve and exploit our social digital spaces, in some cases [relying on surrogates to share content on mainstream platforms like TikTok and Instagram](#). Additionally concerning is the apparent and recent growth in Hamas' online following, [like on Telegram](#).

The U.S. government, through its designation process, has identified a number of individuals and [entities as terrorists](#), including Hamas. Understanding the national security threat posed by these individuals and entities' use of social media platforms' is critical to determining policies to combat these bad actors.

ADL requests the Committee direct the Director of National Intelligence to complete a National Intelligence Estimate on the national security threat posed by Foreign Terrorist Organizations (FTOs) and Specially Designated Global Terrorists (SDGTs) use of social media to recruit, fundraise, and spread propaganda.

3. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

Today, Jews and Jewish institutions are facing antisemitism with alarming frequency, and the trend is worsening: 2022 and 2023 were the highest years on record for antisemitic incidents in the U.S. since ADL began conducting its annual Audit of Antisemitic Incidents in 1979. ADL's incident data shows that we are experiencing a crisis of rising antisemitism unlike any we have seen in more than 40 years. In the three months after the October 7 massacre in Israel, ADL recorded the highest number of antisemitic incidents ever recorded during any three-month period since we began tracking these incidents.

In light of this continuous threat against the Jewish community, ADL welcomed the Administration's first-ever U.S. National Strategy to Counter Antisemitism. This is part of a holistic approach to address the antisemitism that has been increasingly normalized in society. The strategy includes nearly 200 concrete provisions to address antisemitism at all levels of government and in broader society. It's particularly notable that this approach recognizes that antisemitism is not about politics – it's about principles. No government strategy can be completely successful without a commitment to implementation and buy-in from both political parties and across the ideological spectrum.

As we face historic levels of antisemitism, it is critical that the policies and infrastructure of the National Strategy to Counter Antisemitism continue beyond any single Administration or 12-month timeline.

ADL requests that the Committee direct the Secretary of Defense to release annual public reports detailing how the Department is addressing antisemitism, including implementing the National Strategy to Counter Antisemitism.

STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS

1. OFFICES OF THE SPECIAL ENVOY TO MONITOR AND COMBAT ANTISEMITISM AND SPECIAL ENVOY FOR HOLOCAUST ISSUES

We are facing a global crisis of rising antisemitism, which has been exacerbated in the last few years due to several factors, including the pandemic, proliferating cyberhate, rising populism in certain countries, and anti-Zionist vitriol from the far left and far right. Almost 80 years after the Holocaust, antisemitism remains a serious and growing danger for Jews in Europe, the Middle East, and elsewhere in the world.

The events of October 7 changed the global landscape of an already alarming problem. Following Hamas' terrorist assault on southern Israel, antisemitism around the world has skyrocketed dramatically. The United Kingdom's community security organization (CST) recorded [4,103 anti-Jewish hate incidents](#) across the nation in 2023, by far the largest-ever total recorded. France's Ministry of the Interior reported a [1,000% increase in antisemitic incidents](#) in the three months after October 7, compared to prior months. In Argentina, there were more than [100 reported antisemitic incidents](#) in January 2024, representing a 600% increase compared to January 2023. In Australia, as of 12/15, there was a [738% increase in antisemitic incidents](#), according to the Executive Council of Australian Jewry. Finally, according to the South African Jewish Board of Deputies, there were [41 antisemitic incidents](#) in the month of October alone, a significant increase compared to prior years.

ADL's [Global 100](#), which measures antisemitic attitudes across Europe, found that some of the most stubborn anti-Jewish tropes remain deeply entrenched in 10 European countries, with roughly one in four people harboring extensive classic antisemitic beliefs.

Combating antisemitism around the world is an American interest, and there is no way that we can win this fight unless the United States plays a leading role by pressing other countries to do more. There are two crucial offices in the State Department working to fight antisemitism globally: the Office of the U.S. Special Envoy to Monitor and Combat Antisemitism (SEAS) and the Office of the Special Envoy for Holocaust Issues (SEHI). In FY 2024, SEAS received \$1.75 million, a slight increase from the prior year, while SEHI received level funding of \$1.5 million. Funding for SEAS in particular falls short of the urgent role the office plays in countering antisemitism around the world.

ADL requests \$3 million for the U.S. State Department's Office of the U.S. Special Envoy to Monitor and Combat Antisemitism, for staffing, additional programs, as well as continuity of staff between administrations.

ADL also requests \$1.5 million for the U.S. State Department's Office of the Special Envoy for Holocaust Issues, for staffing and additional programs or exchanges to combat Holocaust distortion and to promote Holocaust education abroad in partnership with civil society.

ADL also requests the Committee direct the Office of International Religious Freedom and the Office of Special Envoy to Monitor and Combat Antisemitism work jointly to create and implement interfaith curriculum development and trainings specifically related to Holocaust education. The Office of International Religious Freedom should use existing processes and augment future programming with

Holocaust education. These efforts will help combat Holocaust distortion within other faith communities and set a foundation for greater interfaith efforts.

2. COUNTER GLOBAL WHITE SUPREMACIST EXTREMISM

ADL supports the Department of State’s nascent efforts to counter transnational “Racially and Ethnically Motivated Violent Extremism (REMVE)” and supports further efforts to shepherd in a new era of capabilities to counter white supremacy globally. White supremacy and other forms of domestic terrorism are clear threats domestically, but many of those responsible for these threats have overseas counterparts with whom they coordinate or inspire. The Department’s multilateral coordination and best practices can serve as a cost-effective way to catalyze global efforts to mitigate the threat. By providing startup-funding for community resilience non-profits, facilitating best practices for policymakers, and creating best practices and training for prosecutors and terrorism prevention practitioners, a new era of capabilities can be launched.

ADL requests that the State Department’s Bureau of Counterterrorism receive additional funding specific to REMVE-related efforts, including dedicated funding for donations to the Global Counterterrorism Forum (\$2 million), Hedayah (\$800,000), the International Institute for Justice and Rule of Law (\$800,000), and the Global Community Engagement and Resilience Fund (\$12 million) to build counter-REMVE capacity.

The Department of State’s Global Engagement Center (GEC) creates and supports critical efforts to counter malign propaganda, such as that of ISIS, Hamas, Al Qaeda, Iran, and Russia. In light of the threat of the rise of global white supremacy, particularly given the movement’s reliance on global communications, ADL believes the GEC should create new efforts to address REMVE and adapt to the malign influence from global white supremacist extremists.

ADL requests that the State Department’s Bureau of Public Affairs receive an additional \$10 million for the GEC to launch REMVE-specific efforts.

3. SUPPORT ISRAEL’S NORMALIZATION EFFORTS

Over the past three years, the historic Abraham Accords have transformed the Middle East and created the opportunity for systemic change in the fight against antisemitism and Holocaust denial in the region. The normalized relations between Israel, the United Arab Emirates, Bahrain, Sudan, and Morocco are ushering in a new era of bridge-building between Israel and her neighbors. At the same time, these accords provide unprecedented opportunities to promote tolerance and fight antisemitism in the region.

The United States must leverage these accords to fight antisemitism globally and advance global efforts to support Holocaust education and curricula that fight violence, bigotry and hate.

Congress passed the Special Envoy for the Abraham Accords Act as a part of the FY 2024 NDAA. This legislation mandates the appointment of a special envoy who will be responsible for coordinating on behalf of the U.S. government with regional ambassadors, nongovernmental organizations, and other stakeholders to strengthen and expand the Abraham Accords. At a time when tensions in the region are higher than we have seen in decades and these new bilateral relationships are on tenuous ground, it is crucial this role receive as

much support as possible. This will ensure the long-term success of the accords, Negev Forum and other regional normalization efforts, which will ultimately contribute to greater economic prosperity and lasting peace in the region.

ADL requests \$1.5 million for the expedited establishment of the Office of Abraham Accords Special Envoy by the U.S. State Department, as well as any additional funds deemed necessary by the Secretary for staffing and operational needs.

4. THE NITA M. LOWEY MIDDLE EAST PARTNERSHIP FOR PEACE ACT

The Nita M. Lowey Middle East Partnership for Peace Act (MEPPA) was enacted into law in 2020 with bipartisan support and directs \$50 million for people-to-people exchanges and economic partnerships between Israelis and Palestinians. The legislation, named after former Chairwoman of the House Appropriations Subcommittee on State, Foreign Operations, and Related Programs Nita Lowey, provides for grants to support Palestinian and Israeli private sector initiatives to build partnerships, increase economic growth, and lay the foundation for peace through people-to-people programs. These crucial programs – the People-to-People Partnership for Peace Fund and the Joint Investment for Peace Initiative, are implemented by the Department of State, the U.S. Agency for International Development (USAID), and the U.S. International Development Finance Corporation (DFC).

MEPPA programs are a critical tool of U.S. foreign policy aiming to build greater trust among Israelis and Palestinians and enhance economic cooperation in the hopes of delivering greater prosperity to the region. This effort continues to play an important role in Israeli-Palestinian civil society and peacebuilding.

ADL requests maintaining funding at \$50 million under the Economic Support Fund to support MEPPA in FY 2025.

5. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

Today, Jews and Jewish institutions are facing antisemitism with alarming frequency, and the trend is worsening: 2022 and 2023 were the highest year on record for antisemitic incidents in the U.S. since ADL began conducting its annual Audit of Antisemitic Incidents.

According to ADL's most recent [Global 100 survey](#), roughly one out of every four residents of the 14 European countries polled subscribed to a majority of the antisemitic stereotypes tested. The survey found that stereotypes about Jewish control of business and the financial markets widespread in Central and Eastern Europe, while questions of Jewish loyalty – to their country or their community – is widespread in Western Europe.

In light of this continuous threat against the Jewish community, ADL welcomed the Administration's first-ever U.S. National Strategy to Counter Antisemitism. This is part of a holistic approach to address the antisemitism that has been increasingly normalized in society.

The strategy includes nearly 200 concrete provisions to address antisemitism at all levels of government and in broader society. It's particularly notable that this approach recognizes that antisemitism is not

about politics – it's about principles. No government strategy can be completely successful without a commitment to implementation and buy-in from both political parties and across the ideological spectrum.

As we face historic levels of antisemitism, it is critical that the policies and infrastructure of the National Strategy to Counter Antisemitism continue beyond any single Administration or 12-month timeline.

ADL requests that the Committee direct the Secretary of State to release a public report detailing how the State Department is addressing antisemitism, including by implementing the National Strategy to Counter Antisemitism.

INTERIOR, ENVIRONMENT AND RELATED AGENCIES

1. NEVER AGAIN EDUCATION ACT

According to a [survey by the Claims Conference](#), 63 percent of U.S. Millennials and Gen Z do not know that six million Jews were killed during the Holocaust. Additionally, 12 percent of U.S. Millennials and Gen Z have never heard or don't think they've heard the word "Holocaust" before.

80 years after the conclusion of World War II, with the decreasing number of eyewitnesses and growing distance of students and their families from this history, it is important to institutionalize education about the events of the Holocaust such as the German Nazis' racist ideology, propaganda, and plan to lead a state to war and, with their collaborators, kill millions--including the systematic murder of six million Jewish people; as well as the persecution and murder of millions of others in the name of racial purity, political, ideological, and behavioral grounds, among them Sinti-Roma, Poles, people with physical and mental disabilities, LGBTQ+ people, Jehovah's Witnesses, Soviet prisoners of war, and political dissidents.

According to a [study from ADL's Echoes and Reflections](#), Holocaust education encourages empathy and tolerance. Holocaust education can teach universal lessons, including world history, fascism, extremism, the fragility of democracy, the human capacity for immorality, scapegoating and stereotyping, the role of perpetrators and bystanders, the importance of empathy and diversity and efforts toward justice. If we do not make sure our children are learning about the Holocaust and antisemitism, history will repeat itself.

Holocaust denial and distortion is proliferating more broadly. Today, those who deny that the Holocaust occurred or distort its true nature continue to find platforms, especially online. This denial and distortion dishonors those who were persecuted, and murdered, making it even more of an imperative to educate students in the United States so that they may explore the lessons that the Holocaust provides for all people, sensitize communities to the circumstances that gave rise to the Holocaust, and help youth be less susceptible to the falsehood of Holocaust denial and distortion and to the destructive messages of hate that arise from Holocaust denial and distortion.

As antisemitism, bigotry, and Holocaust denialism and distortion are on the rise and continuously promoted by hate groups, Holocaust education provides a context in which to learn about the danger of what can happen when hate goes unchallenged and there is indifference in the face of the oppression of others. Learning how and why the Holocaust happened is an important component of the education of members of our society.

We must properly resource Holocaust education through the Never Again Education Act. With the study of the Holocaust, students can grow as responsible citizens, receive the tools to speak out against hate, and develop critical thinking, empathy, and social justice skills for the future. In FY 2024, Congress included \$2 million as authorized under the Never Again Education Act in order to support and strengthen Holocaust education programs.

ADL requests a minimum of \$10 million to significantly scale up the U.S. Holocaust Memorial Museum's education programming.

2. STUDY CURRENT HOLOCAUST EDUCATION EFFORTS

Holocaust education is a critical tool to teach students the dangers of bias and hate and fight back against the rising tide of antisemitism. Unfortunately, there are currently significant variations in if and how the Holocaust is taught across different states and localities, what types of lessons and curricula are taught, and what resources and training are available to support educators. The best available data is needed to drive policy, and to understand the underlying gaps in education efforts. In order to improve and support Holocaust and antisemitism education, there must be an understanding of what programs, curriculum, and resources exist in order to promote a more uniform and accurate understanding of Holocaust education.

A compilation of efforts nationwide will help states and nongovernmental organizations improve and increase teaching about the Holocaust and antisemitism as well as other forms of hate, bigotry, and genocide.

ADL requests \$2 million for a study by the U.S. Holocaust Memorial Museum on the state of Holocaust Education across the country. This research should examine efforts in states, local educational agencies, and public elementary schools and secondary schools, including identifying each state’s standards and the requirements, teaching methods and instructional material, and the overall comprehensiveness of the Holocaust education.

3. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

Today, Jews and Jewish institutions are facing antisemitism with alarming frequency, and the trend is worsening: 2022 and 2023 were the highest year on record for antisemitic incidents in the U.S. since ADL launched its annual Audit of Antisemitic Incidents in 1979. ADL’s incident data shows that we are experiencing a crisis of rising antisemitism unlike any we have seen in more than 40 years.

In light of this continuous threat against the Jewish community, ADL welcomed the Administration’s first-ever U.S. National Strategy to Counter Antisemitism. This is part of a holistic approach to address the antisemitism that has been increasingly normalized in society.

The strategy includes nearly 200 concrete provisions to address antisemitism at all levels of government and in broader society. It’s particularly notable that this approach recognizes that antisemitism is not about politics – it’s about principles. No government strategy can be completely successful without a commitment to implementation and buy-in from both political parties and across the ideological spectrum.

As we face historic levels of antisemitism, it is critical that the policies and infrastructure of the National Strategy to Counter Antisemitism continue beyond any single Administration or 12-month timeline.

ADL requests that the Committee direct the Secretary of Interior to release a public report detailing how the Department is addressing antisemitism, including by implementing the National Strategy to Counter Antisemitism.

FINANCIAL SERVICES AND GENERAL GOVERNMENT

1. DOMESTIC COORDINATOR TO COUNTER ANTISEMITISM

Antisemitism has dramatically skyrocketed within the United States, especially after October 7. In light of this growth, and in-line with the National Strategy to Counter Antisemitism, the White House should create a Domestic Coordinator to Counter Antisemitism. As White House staff and resources are pulled into other crises, a domestic coordinator to lead the implementation of the National Strategy and lead actions beyond will help to keep a central focus on this issue.

The National Strategy to Counter Antisemitism contains the blueprint for the comprehensive whole-of-society and whole-of-government change needed to tackle antisemitism. Even before the current spike, ADL data revealed that this hate was persistently on the upswing. In 2022, ADL recorded 3,697 antisemitic incidents throughout the United States, marking a 36% increase from 2021 and the highest number on record since we began tracking such incidents in 1979.

At present, the senior position in the Administration dedicated to antisemitism – the Department of State’s Special Envoy to Monitor and Combat Antisemitism – is limited to combating hate internationally. There is no senior level position within the U.S. government uniquely dedicated to combating domestic antisemitism.

ADL requests \$400,000 for the creation of a U.S. Domestic Coordinator to Counter Antisemitism and additional funds to support interagency implementation and coordination efforts in order to make permanent the National Strategy to Counter Antisemitism.

2. INCREASE TRANSPARENCY & ACCOUNTABILITY FOR SOCIAL MEDIA

In an effort to stop the spread of hateful, racist, and extremist online activity and content, it is vital that the public and policymakers alike have a better understanding of how social media and gaming platforms are enforcing their policies to protect their users. Current transparency reports on how social media companies are policing their platforms are too often inadequate and impossible to compare with one another. That is why the federal government must champion policies that promote transparency and accountability for any digital platforms that can host online hate, harassment and extremism.

ADL [surveys](#) have found that reports of hate and harassment over the last 12 months increased by nearly every measure and within almost every demographic group. Hate across the internet can too often turn into real violence and danger in our communities. Additional ADL research found that some of the biggest social media platforms and search engines’ algorithms at times directly contribute to the proliferation of online antisemitism, hate and extremism. In [one survey](#) some platforms recommended extreme, contemptuously antisemitic and hateful content to users, and in a [second survey](#) testing search functions, all platforms made finding hateful content and groups a frictionless experience by autocompleting terms. In some cases, the platforms even automatically generated content to provide hateful content to users.

Additionally, ADL has found that hate, harassment, and extremism too often proliferate via online video games and their related platforms. According to our [recent report on hate and games](#), an estimated 83 million

of the 110 million online multiplayer gamers in the U.S. were exposed to hate and harassment over the last six months. While policymakers are often cognizant of hate and harassment via social media, it is important for Congress to understand that games and their related platforms should be viewed alongside social media companies when considering policy proposals to mitigate hate, harassment, and violent extremism.

The federal government should invest resources in and build off of current initiatives to enhance transparency and accountability of social media platforms, game companies, and related platforms for the harms that they facilitate. For instance, studies, commissions, or other measures can be funded in order to develop a comprehensive transparency framework for platforms on content moderation, recommender systems, digital ads, high-reach content, and internal research.

ADL requests \$10 million for the Federal Trade Commission’s Office of Technology and Bureau of Consumer Protection to enhance current initiatives to promote transparency and accountability of online video game companies and the related platforms, as well as for social media. The objective of such investment should include the development of a comprehensive transparency framework for platforms.

3. INVESTIGATE THE FINANCING OF DOMESTIC EXTREMISM

Domestic violent extremist organizations and individuals support their movement through a variety of financing mechanisms, including utilizing online crowdfunding platforms. The funds that flow to these organizations are used to target communities at risk of hate, and to promote violence. Whereas the U.S. government has considerable resources to track the financing of foreign terrorists, it must further invest in its capacity to investigate the financing of domestic terrorists.

To illustrate the issue, ADL’s Center on Extremism (COE) released a report, [Virtual Money, Hateful Reality](#) which tracked 15 sample white supremacist and antisemitic groups and individuals, as well as their donors, that collectively moved \$142,546 worth of cryptocurrency to and from 22 different cryptocurrency service providers, including mainstream companies like Binance and Coinbase.

ADL requests funding for the Department of Treasury’s Office of Terrorism and Financial Intelligence to investigate domestic terrorist financing and to continue funding its website of key reports and resources on financing domestic violent extremism to help inform the public and private sectors.

ADL request the Committee include report language to urge crypto exchanges to ban or delist privacy coins that use temporary keys or divided transactions that make them difficult to trace.

4. ANTISEMITISM EDUCATION AND TRAINING FOR GOVERNMENT EMPLOYEES

With antisemitism rising precipitously around the United States, it is critical for the federal government to incorporate antisemitism education and training as part of Diversity, Equity, Inclusion, and Accessibility (DEIA) efforts and other anti-bias initiatives. Building on commitments in the National Strategy to Counter Antisemitism, OMB and other parts of the federal government should include addressing antisemitism,

cultural competency on Jews and Jewish issues, and workplace religious accommodations in any Government-Wide Diversity, Equity, Inclusion, and Accessibility Initiative and Strategic Plan.

DEIA efforts must take into account the experiences of all government employees and do so in an intersectional manner. Otherwise, any gaps or inequities that prevent the creation of a truly inclusive workplace will not be addressed. One of the areas to build upon current efforts is by incorporating antisemitism and other issues impacting Jewish employees into DEIA strategies.

ADL requests that the existing Government-wide DEIA Plan and other anti-bias initiatives include antisemitism as part of their efforts to build a more inclusive government.

5. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

Today, Jews and Jewish institutions are facing antisemitism with alarming frequency, and the trend is worsening: 2022 and 2023 were the highest years on record for antisemitic incidents in the U.S. since ADL began conducting its annual Audit of Antisemitic Incidents in 1979. ADL's incident data shows that we are experiencing a crisis of rising antisemitism unlike any we have seen in more than 40 years,

In light of this continuous threat against the Jewish community, ADL welcomed the Administration's first-ever U.S. National Strategy to Counter Antisemitism. This is part of a holistic approach to address the antisemitism that has been increasingly normalized in society.

The strategy includes nearly 200 concrete provisions to address antisemitism at all levels of government and in broader society. It's particularly notable that this approach recognizes that antisemitism is not about politics – it's about principles. No government strategy can be completely successful without a commitment to implementation and buy-in from both political parties and across the ideological spectrum.

As we face historic levels of antisemitism, it is critical that the policies and infrastructure of the National Strategy to Counter Antisemitism continue beyond any single Administration or 12-month timeline.

ADL requests that the Committee direct the Secretary of Treasury to release a public report detailing how the Department is addressing antisemitism, including by implementing the National Strategy to Counter Antisemitism.

LABOR, HEALTH AND HUMAN SERVICES, EDUCATION, AND RELATED AGENCIES

1. COMBAT ANTISEMITISM ON COLLEGE AND UNIVERSITY CAMPUSES

Rising antisemitism is directly impacting Jewish students on college and university campuses across the country. For decades, a small but vocal segment of U.S. student groups and faculty on college campuses has espoused virulently anti-Israel and anti-Zionist views, effectively singling out Jews as a people undeserving of a right of self-determination. Over the past several years, the prominence of anti-Israel and anti-Zionist activities on campus has continued to grow.

On college and university campuses, ADL recorded a total of 746 antisemitic incidents from October 7 through Feb. 20, compared to just 87 incidents during the same time frame a year ago. According to a [new ADL and Hillel International](#) study, 73 percent of Jewish college students and 44 percent of non-Jewish students have experienced or witnessed antisemitism this school year. This worsened after October 7th, where more students reported feeling physically unsafe on campus. Several high-profile incidents highlight the danger to Jewish students and faculty, including Cornell University, Cooper Union, Tulane University, and George Washington University.

On November 6, Hillel International, ADL, the Louis D. Brandeis Center for Human Rights Under Law, and Gibson, Dunn & Crutcher LLP launched the Campus Antisemitism Legal Line (CALL), a free legal protection helpline for students who have experienced antisemitism. CALL was developed to allow any student, family, faculty, or staff member to report incidents of antisemitic discrimination, intimidation, harassment, vandalism, or violence on campus that might require legal action. Lawyers assess reports of antisemitic discrimination and hate, conduct in-depth information-gathering interviews, and provide pro bono representation for victims who choose to move forward with specific cases. In the weeks following, CALL has received more than 400 unique requests for assistance.

In 2019, the previous Administration issued Executive Order 13899—Combating Anti-Semitism which reaffirms the long-standing principle that antisemitism and discrimination against Jews based on an individual’s race, color, or national origin may violate Title VI of the Civil Rights Act of 1964 (Title VI), 42 U.S.C. § 2000d et seq. The Order directs the federal government to enforce Title VI against prohibited forms of discrimination rooted in antisemitism as vigorously as against all other forms of discrimination prohibited by Title VI and requires federal agencies to consider the International Holocaust Remembrance Alliance’s (IHRA) working definition of antisemitism along with the eleven contemporary examples in enforcing Title VI. This EO underscored the policy that several administrations, both Democratic and Republican, had adopted.

As part of its commitments under the National Strategy to Counter Antisemitism, Department of Education’s Office for Civil Rights (OCR) reminded schools of their legal obligations under Title VI to protect students who are or are perceived to be Jewish or Israeli. Additionally, the Department of Education clarified — for the first time in writing — that Title VI prohibits antisemitic discrimination in federally funded programs and activities.

OCR is on the front lines of the fight against antisemitism and plays a central role in enforcing Title VI protections for students and faculty. OCR is facing a surge in cases – particularly regarding the targeting of Jewish students. If OCR cannot appropriately investigate these cases, it cannot protect the rights, safety, and

wellbeing of students. We must ensure OCR has the resources it needs to be effective, fast, and robust in their investigations and response.

In FY 2024, Congress funded OCR at \$140 million, level funding from FY 2023. However, given the rise in antisemitic incidents and hostile environment on our university and college campuses, this funding is not adequate. The President's Budget Request for FY 2025 came in at \$162 million, which is improved, but still insufficient.

ADL recommends increased funding for the Office for Civil Rights at \$187 million in FY 2025 to support the completion of pending investigations of Title VI complaints, including those relating to antisemitic harassment and discrimination, and to prioritize the rulemaking process for Title VI to ensure it remains a priority.

2. SUPPORT EDUCATIONAL INSTITUTIONS IN RESPONDING TO AND RECOVERING FROM HATE

From K-12 schools, to university campuses, educational environments and educators are on the frontlines of the fight against hate. Students face threats of bullying, hate, harassment, and extremism. Educators and educational institutions at all levels need better resources not only to educate against hate and provide better anti-bias curriculum, but also to improve their ability to prevent hate-based threats and bullying and recover from hate-based violence.

ADL requests funding for the Department of Education to support safer learning environments and student wellbeing and resilience in the face of hate and trauma as part of the implementation of the Bipartisan Safer Communities Act.

ADL also requests funding for the Department of Education's efforts to provide grants for institutions of higher education to effectively prevent and respond to hate-fueled violence, including Historically Black Colleges and Universities (HBCUs) subjected to recent threats.

3. RESILIENCE AGAINST ATTEMPTS TO FOMENT HATE ONLINE

Online hate and extremism have increased dramatically in recent years, and the consequences have included violent attacks and serious harm. Online platforms often lack adequate policies to mitigate these challenges or fail to enforce their policies effectively, and users require skills to navigate around and remain safe from these threats.

As part of the President's United We Stand initiative, the Institute of Museum and Library Services (IMLS) was tasked with convening an interagency taskforce to facilitate the development of a portal of resources bridging information literacy research and practice to advance information literacy within communities. The Information Literacy Taskforce is charged with helping organizations confront the challenges faced by people of all ages, of a lack of information literacy in many areas, from health, climate, and finance to civic engagement and public safety.

With elections on the horizon, and the rise of hate and harassment based on mis- and disinformation, Congress should undertake funding of the IMLS and the Taskforce with renewed urgency. In FY2024, Congress included \$3 million to continue work on information literacy, including the continuation and expansion of the Information Literacy Taskforce.

ADL requests that the Committee actively pursue the goals of the Information Literacy Taskforce by including an additional \$5 million for the Institute of Museum and Library Services (IMLS) to advance information literacy. This funding should specifically support the efforts of IMLS's Information Literacy Taskforce by facilitating the portal of resources bridging information literacy research and best practices for advancing information literacy within communities.

4. NATIONAL STRATEGY TO COUNTER ANTISEMITISM

Today, Jews and Jewish institutions are facing antisemitism with alarming frequency, and the trend is worsening: 2022 and 2023 were the highest year on record for antisemitic incidents in the U.S. since ADL launched its annual Audit of Antisemitic Incidents in 1979. ADL's incident data shows that we are experiencing a crisis of rising antisemitism unlike any we have seen in more than 40 years.

In light of this continuous threat against the Jewish community, ADL welcomed the Administration's first-ever U.S. National Strategy to Counter Antisemitism. This is part of a holistic approach to address the antisemitism that has been increasingly normalized in society. The strategy includes nearly 200 concrete provisions to address antisemitism at all levels of government and in broader society. ADL deeply appreciates that the White House has delivered this significant, comprehensive strategy. It's particularly notable that this approach recognizes that antisemitism is not about politics – it's about principles. No government strategy can be completely successful without a commitment to implementation and buy-in from both political parties and across the ideological spectrum.

As we face historic levels of antisemitism, it is critical that the policies and infrastructure of the National Strategy to Counter Antisemitism continue beyond any single Administration or 12-month timeline.

ADL requests that the Secretary of Education, Secretary of Health of Human Services, and Secretary of Labor release public reports detailing how the Departments are addressing antisemitism, including by implementing the National Strategy to Counter Antisemitism.

These funding requests are essential to dealing with the grave situations our nation faces, including domestic extremism, increased antisemitism and hate crimes, and other critical issues. Please do not hesitate to contact me at msevillia@adl.org or Lauren Wolman at lwolman@adl.org with any questions you may have. Thank you for your consideration of ADL's requests.

Sincerely,

A handwritten signature in black ink, appearing to read 'Max Sevilla', written over a horizontal line.

Max Sevilla
Senior Vice President for National Affairs